AN ACT concerning informed consent for medical research and
supplementing Title 26 of the Revised Statutes.

BE IT ENACTED by the Senate and General Assembly of the State
of New Jersey:

1. This act shall be known and may be cited as the "Access to
Medical Research Act."

2. The Legislature finds and declares that:
   a. Access to the latest treatments developed through medical
      research is essential to provide the citizens of this State with the
      best health care services available;
   b. The advancement of the scientific understanding of health,
      behavior, disease, and treatment is a vital endeavor for the benefit
      of humankind;
   c. Ground-breaking research is currently being conducted in New
      Jersey by a wide variety of health professionals in the diagnosis,
      intervention and monitoring of all aspects of health and medical
      care; and
   d. All research involving human participants, regardless of the
      setting, must be conducted with profound respect for their health,
      safety, and dignity.

3. The provisions of this act shall apply to medical research
   on persons with cognitive impairments, lack of
   capacity, or serious physical or behavioral conditions and life-
   threatening diseases\(^2\) that\(^2\) is approved and monitored by an
   institutional review board that holds an assurance with the United
   States Department of Health and Human Services\(^2\) ; and relates to
   the cognitive impairment, lack of capacity, or serious physical or
   behavioral conditions and life-threatening diseases of research
   participants\(^2\) and either:
   a. offers the prospect of direct benefit to the individual subject,
   provided that the institutional review board has determined that the

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.
Matter enclosed in superscript numerals has been adopted as follows:
\(^1\)Senate SHH committee amendments adopted May 21, 2007.
\(^2\)Senate floor amendments adopted December 10, 2007.
\(^3\)Senate floor amendments adopted December 17, 2007.
risk is justified by the anticipated benefits to the subject and that the relation of the anticipated benefit to the risk is at least as favorable to the subject as that presented by available alternative approaches. If a currently recognized treatment exists, the subject or his guardian or authorized representative, as applicable, shall be presented with the choice of the recognized treatment and the research protocol; or

b. does not offer the prospect of direct benefit to the individual subject, provided that the institutional review board has determined that it: (1) is likely to yield generalizable knowledge about the subject's disorder or condition; (2) by its very nature cannot be conducted without the participation of decisionally incapacitated persons as subjects; and (3) involves no more than a minor increase over minimal risk.

For purposes of this section, “minimal risk” means that the probability and magnitude of harm or discomfort anticipated in the research are not greater than those ordinarily encountered in daily life or during the performance of routine physical or psychological exams or tests².

4. As used in this act, “informed consent” means the authorization given pursuant to this act to participate in medical research performed on a subject after each of the following conditions have been satisfied:

a. The subject or his guardian, or authorized representative as provided in section 5 of this act, as applicable, is informed both verbally and within the written consent form, in nontechnical terms and in a language in which the subject or the subject’s guardian or authorized representative is fluent, of the following facts of the proposed medical research, which might influence the decision to participate in the research, including, but not limited to, that include²:

   (1) an explanation of the procedures to be followed in the research and any drugs or devices to be utilized, including the purposes of the procedures, drugs, or devices² and, when applicable, the use of placebo controls and the process by which persons will be assigned to control groups²;

   (2) a description of any attendant discomfort and reasonably foreseeable² risks to the subject² to be reasonably expected²;

   (3) an explanation of any potential direct² benefits to the subject² to be expected². If no such direct benefits are² reasonably expected, ² if applicable that fact should be made clear²;

   (4) a disclosure of any appropriate alternative procedures, drugs or devices that might be advantageous to the subject, and their relative risks and benefits;

   (5) an estimate of the expected duration of the research procedure or study;
(6) an offer to answer any inquiries concerning the research or the procedures involved and an explanation of whom to contact for answers to pertinent questions about the research and the research subject’s rights, and whom to contact in the event of a research-related injury;

(7) an instruction to the subject or his guardian or authorized representative, as applicable, that he is free to withdraw his prior consent to the medical experiment and discontinue participation in the research at any time, without prejudice to the subject;

(8) the name, institutional affiliation, if any, and address of the person or persons actually performing and primarily responsible for the conduct of the research;

(9) the name of the sponsor or funding source, if any, or manufacturer if the research involves a drug or device, and the organization, if any, under whose general aegis the research is being conducted;

(10) the name, address, and phone number of an impartial third party, not associated with the research, to whom the subject may address complaints about the research and the contact information for the institutional review board connected with the research; and

(11) the material financial stake or interest, if any, that the investigator or research institution has in the outcome of the research. For purposes of this section, “material” means $10,000 or more in securities or other assets valued at the date of disclosure, or in relevant cumulative salary or other income, regardless of when it is earned or expected to be earned or as otherwise determined by the research institution.

b. The subject or his guardian or authorized representative, as applicable, has signed and dated a written consent form.

c. The written consent form is signed and dated by any person other than the subject, his guardian or authorized representative, or the researcher, and who can attest that the requirements for informed consent to the medical research have been satisfied.

d. Consent is given voluntarily and freely by the subject or his guardian or authorized representative without the intervention of any element of force, fraud, deceit, duress, coercion or undue influence.

5. a. For purposes of obtaining informed consent required for medical research in a non-emergency room environment, if a person who may be the subject of the research is unable to consent and does not express dissent or resistance to participation, surrogate informed consent may be obtained from an authorized representative with reasonable knowledge of the subject, who shall include any of the following persons, in the following descending order of priority:
the health care representative of the subject pursuant to an advance directive for health care;

(2) the guardian of the subject who has the authority to make health care decisions for the subject;

(2) the health care representative of the subject pursuant to an advance directive for health care;

(3) the spouse or civil union partner, as applicable, of the subject;

(4) the domestic partner, as defined in section 3 of P.L. 2003, c.246 (C.26:8A-3), of the subject;

(5) an adult son or daughter of the subject;

(6) a custodial parent of the subject;

(7) an adult brother or sister of the subject;

(8) an adult grandchild of the subject;

(9) an available adult relative with the closest degree of kinship to the subject.

b. For purposes of obtaining informed consent required for medical research in an emergency room environment, if a person who may be the subject of the research is unable to consent and does not express dissent or resistance to participation, surrogate informed consent may be obtained from an authorized representative who is any of the following persons, in the following descending order of priority:

(1) the health care representative of the subject pursuant to an advance directive for health care;

(2) the guardian of the subject who has the authority to make health care decisions for the subject;

(3) the spouse or civil union partner, as applicable, of the subject;

(4) the domestic partner, as defined in section 3 of P.L. 2003, c.246 (C.26:8A-3), of the subject;

(5) an adult son or daughter of the subject;

(6) a custodial parent of the subject;

(7) an adult brother or sister of the subject.

For purposes of this section, inability to consent shall mean that a subject is unable to consent if he is unable to voluntarily reason, understand, and appreciate the nature and consequences of proposed health research interventions, including the subject’s diagnosis and prognosis, the burdens, benefits, and risks of, and alternatives to, any such research, and to reach an informed decision.

All adults are presumed to have the ability to consent unless determined otherwise pursuant to this section or other provisions of State law.

A determination that a subject is unable to consent, as well as the extent of his incapacity and the likelihood that he will regain decision-making capacity, shall be made by an attending physician with no connection to the proposed research and shall be made to a
reasonable degree of medical certainty.

A determination of incapacity shall promptly be given to the
subject and to at least one person at the highest level reasonably
available on the list of surrogates contained in subsection a. of this
section.

Notwithstanding a determination of incapacity made pursuant to
this section, a subject’s objection to a determination of incapacity or
objection to the proposed research intervention shall be binding,
unless a court of competent jurisdiction determines that the subject
lacks decision-making capacity.

c. For the purposes of subsections a. and b. of this section:
   (1) when there are two or more available persons who may give
surrogate informed consent and who are in the same order of
priority, if any of those persons expresses dissent as to the
participation of the person in the research, consent shall not be
considered as having been given; and
   (2) when there are two or more available persons who are in
different orders of priority, refusal to consent by a person who is a
higher priority authorized representative shall not be superseded by
the consent of a person who is a lower priority authorized
representative.

d. An authorized representative described in this section shall
exercise substituted judgment, and base decisions about
participation in accordance with the subject’s individual health care
instructions, if any, and other wishes, to the extent known to the
authorized representative. If the authorized representative does not
have knowledge of any health care instructions or other wishes of
the subject, or if the instructions or wishes do not clearly indicate
what decision should be made, he shall make the decision in
accordance with the subject’s best interests. In determining the
subject’s best interests, the authorized representative shall consider
the subject’s personal values and his best estimation of what the
subject would have chosen if he were capable of making a decision.

e. The requirement for obtaining informed consent for medical
research pursuant to this act shall not apply to any medical research
that benefits with respect to a person who is subject to a life-
threatening emergency in accordance with the conditions set forth
in 21 C.F.R.s.50.24.

f. The requirements for obtaining informed consent for medical
research pursuant to this act may be altered or waived in accordance
with the conditions set forth in 45 C.F.R.s.46.116(d).

g. A person who provides surrogate consent pursuant to this
section may not receive financial compensation for providing the
consent.

h. Except as otherwise provided by law, the provisions of this
section shall not apply to an adult in a terminal condition who
executes an advance directive for health care directing

the withholding or withdrawal of life-sustaining procedures] executed pursuant to P.L.1991, c.201 (C.26:2H-53 et seq.).

6. This act shall take effect immediately.

"Access to Medical Research Act;" authorizes certain persons to give informed consent for medical research if subject of research is unable to give consent.